

ORDINANCE 2016-102

**AN ORDINANCE OF THE
MINNEAPOLIS PARK & RECREATION BOARD**

Adding Chapter 17 to the Minneapolis Park and Recreation Board Code of Ordinances - CRITERIA BASED SYSTEM FOR CAPITAL AND REHABILITATION NEIGHBORHOOD PARK PROJECT SCHEDULING (IN CONJUNCTION WITH CHAPTER 16 - 20 YEAR NEIGHBORHOOD PARK PLAN)

The Park & Recreation Board of the City of Minneapolis does ordain as follows:

Section 1. That Chapter 17 of the Minneapolis Park & Recreation Board Code of Ordinances be added to read as follows:

CHAPTER 17 – CRITERIA BASED SYSTEM FOR CAPITAL AND REHABILITATION NEIGHBORHOOD PARK PROJECT SCHEDULING (IN CONJUNCTION WITH CHAPTER 16 - 20 YEAR NEIGHBORHOOD PARK PLAN)

PB17-1. Purpose; interpretation; and application.

The City of Minneapolis and the Park and Recreation Board jointly enacted concurrent 20 Year Neighborhood Park Plan ordinances to achieve a shared goal of closing a neighborhood parks funding gap. An important element of the joint 20 Year Neighborhood Park Plan ordinances was a commitment to ensure that racial and economic equity criteria were utilized in determining the distribution of funds to neighborhood parks during the period of the Plan. PB17 is being adopted to implement the goals of the joint 20 Year Neighborhood Park Plan ordinances and establish objective criteria to assist the Park Board, the Park Board Superintendent and Park Board staff in evaluating the relative need of all neighborhood parks. PB17 is intended to be read in conjunction with PB16 and in furtherance of the goals outlined therein.

PB17-2. Definitions. The terms defined in PB16-2 apply to this Chapter. In addition, the terms below have the following meanings:

Crimes against a person means Criminal Homicide, Forcible Rape, Robbery and Aggravated Assault.

Neighborhood means that section of the City defined by the bylaws of the relevant neighborhood organization required by the Neighborhood Revitalization Program Law, Minn. Stat. § 469.1831, subd. 6(b), and reference by City of Minneapolis Geographic Information Systems map Neighborhoods & Communities.

Park staff means any employee of the Minneapolis Park and Recreation Board.

Superintendent means the Superintendent of the Minneapolis Park and Recreation Board.

PB17-3 Equity evaluation required.

Prior to the Annual Report required by PB16-3(G)(2), the Superintendent shall direct park staff to complete a criteria-based equity evaluation of each neighborhood park as outlined in PB17-4.

PB17-4 Equity evaluation procedure.

Each neighborhood park shall receive a criteria-based equity rating to be calculated as follows:

- A. Community Characteristics
 1. The City is divided into eighty seven (87) neighborhoods.
 2. Each neighborhood park within a single neighborhood shall receive the same score for the Community Characteristics defined by this section
 3. Racially Concentrated Areas of Poverty
 - a. Finding: Individuals who live in poverty are less likely to have access to private transportation which can result in less access to parks and recreation opportunities beyond their neighborhood parks. Residents who live in poverty often have less access to open space and recreation options and are more likely to experience a variety of chronic health problems, some of which are impacted by their physical environment, including access to parks and open space. Additionally, communities of color and areas of poverty often experience a lack of public and private investment relative to other areas.
 - b. Park staff shall use the latest data and estimates from the U.S. Census Bureau to identify Areas of Concentrated Poverty, Racially Concentrated Areas, and Racially Concentrated Areas of Poverty. Park Staff shall provide the Superintendent with the raw data used to make calculations.
 - c. Neighborhoods where 40% or more of residents earn less than 185% of the federal poverty threshold and where 50% or more of residents are people of color are Racially Concentrated Areas of Poverty will score 5 points. Neighborhoods where 40% or more of residents earn less than 185% of the federal poverty threshold are Areas of Concentrated Poverty will score 3 points.
4. Population Density
 - a. Finding: Developed areas with more people can mean many local park users and may also indicate fewer acres of open space, either public or private, for recreation or leisure.
 - b. Park staff shall calculate the population density per square mile using the latest data or estimates from the U.S. Census Bureau. Park Staff shall provide the Superintendent with the raw data used to make calculations.
 - c. Neighborhoods with ten thousand (10,000) or more people per square mile will score 3 points. Neighborhoods with six thousand seven hundred and fifty to nine thousand nine hundred and ninety-nine

(6,750-9,999) people per square mile will score 2 points. Neighborhoods with less than six thousand seven hundred and forty-nine (6,749) people per square mile will score 1 point.

5. Youth Population

- a. Finding: Parks and their physical assets provide opportunities for an active lifestyle for households with children. The MPRB strives to serve the youth of Minneapolis through both facilities and programming by ensuring that neighborhoods with large populations of children have well-funded recreation options nearby.
- b. Park staff shall calculate the neighborhood youth population using the latest data or estimates from the U.S. Census Bureau. Park Staff shall provide the Superintendent with the raw data used to make calculations.
- c. Park staff shall calculate the number of residents under 18 years old as a percentage of the population. Neighborhoods with a youth population greater than 24% will score 2 points. Neighborhoods with a youth population between 16% and 24% will score 1 point.

6. Neighborhood Safety

- a. Finding: Well-designed and maintained parks create safer places for people to gather and provide a sense of community. Developing and maintaining a vibrant neighborhood park that promotes community safety, both real and perceived, is important to building and sustaining strong neighborhoods.
- b. Park staff shall use the most recent Minneapolis Police Department Uniform Crime Program reporting data, for a time period of one (1) year, to calculate the number of crimes against persons per thousand residents for each neighborhood. Park staff shall provide the Superintendent with the raw data used to make calculations.
- c. Neighborhoods with more than 10 crimes against persons per thousand residents will score 2 points. Neighborhoods with between 4.1 and 9.99 crimes against persons per thousand residents will score 1 point.

B. Park Asset Characteristics

1. Each park shall receive a unique Park Asset Characteristic score to be determined as follows:
2. Asset Condition
 - a. Finding: Assets need regular inspection and preventative maintenance to identify elements that are unsafe or have now become noncompliant according to changing federal or state code requirements. Assets or facilities that need to close for repair work can displace programs and interrupt service to the community. Therefore, the condition of

individual park amenities is a critical factor in determining whether capital funds are necessary for that location.

- b. At least yearly, the Superintendent shall direct the park staff from both the local maintenance service area and citywide trade shops to rate each asset within the neighborhood park.
- c. When appropriate, the Superintendent may also contract outside experts, including, but not limited to, engineering firms, to rate neighborhood park assets.
- d. It is the goal of this section for the Superintendent to direct multiple park staff members or outside experts to rate each park asset.
- e. Assets that present a safety concern or could be taken out of service due to deficiencies will score 5 points. Assets that function as a result of numerous and ongoing repairs will score 4 points. Assets that are functional, but could benefit from rehabbing or replacement will score 3 points. Assets that are functional and reliable will score 2 points. Assets that are new or like new will score 1 point.
- f. Multiple Asset Condition ratings of individual assets shall be averaged to figure the asset's final Asset Condition rating.
- g. The average Asset Condition rating of all of a neighborhood park's assets shall be averaged to figure the park's final Asset Condition score.

3. Asset Lifespan

- a. Finding: Individual park assets have a projected lifespan from the time they are first built. Once the asset exceeds its lifespan, cost for maintenance and repair increases and chances of breakage, injury, or closure of the amenity are much higher. Park assets later in their lifespan need more attention and increased investment to ensure they remain available to the public.
- b. Park staff shall use the MPRB's Comprehensive Plan inventory and As-built plans to determine which assets are nearing or beyond the end of their useful lifespans.
- c. Each park asset shall receive an Asset Lifespan score.
- d. Assets whose lifespan expired more than five years before the current year will score 3 points. Assets whose lifespan expired less than 5 years before the current year or will expire within the next 5 years will score 1 point.
- e. The Asset Lifespan scores of all assets of a neighborhood park shall be averaged to determine the park's final Asset Lifespan score.

4. Proportionality of Investment

- a. Finding: Parks where a small proportion of the capital asset value was reinvested in the past 15 years are much more likely to be due for significant reinvestment.

- b. Park staff shall use the MPRB's Capital Improvement Plan and projected asset values, to determine the amount of capital invested in a neighborhood park in the past 15 years relative to the total cost to replace all existing park assets.
- c. Neighborhood Parks with zero percent (0%) of the total cost to replace existing park assets invested as capital within the past 15 years will score 3 points. Neighborhood Parks with one-tenth to nine and nine-tenths percent (0.1% to 9.9%) of the total cost to replace existing park assets invested as capital within the past 15 years will score 2 points. Neighborhood Parks with ten to twenty-four and nine-tenths percent (10%-24.9%) of the total cost to replace existing park assets invested as capital within the past 15 years will score 1 point.

The Superintendent shall direct park staff to produce an ordered ranking of neighborhood parks by combining each park's Community Characteristic and Park Asset Characteristic scores annually. Such ordered ranking shall be included in the Superintendent's Recommended Budget to the MPRB Board of Commissioners and the final budget recommendations shall be included in the Annual Report required by PB16-3(G)(2) and used to update the MPRB's five-year project schedule. This ordered ranking will be used to determine equitable distribution of capital and rehabilitation funding, on a rolling basis, for the 20 Year Neighborhood Park Plan beginning 2017 and ending 2036.

Section 2. That this Ordinance shall take effect and be in force from and after its publication.

Passed and adopted on this 6th day of July, 2016

/s/ Liz Wielinski
President of the MPRB

Approved:

/s/ Jennifer Ringold
Secretary of the Board

/s/ Betsy Hodges
Betsy Hodges, Mayor